TO: AC Transit Board of Directors  
FROM: Linda A. Nemeroff, District Secretary  
SUBJECT: Public Hearing

ACTION ITEM

RECOMMENDED ACTION(S):
Hold a Public Hearing to receive public comment on the final draft Redistricting Plan to redraw the ward boundaries of the Alameda-Contra Costa Transit District.

STRATEGIC IMPORTANCE:
There is no strategic importance associated with this report.

BUDGETARY/FISCAL IMPACT:
All activities associated with the Redistricting Project were included in the FY 2021-22 budget.

BACKGROUND/RATIONALE:
In September 2021, the Board received its first report on the redistricting timeline and process. The Board also adopted Resolution No. 21-033 establishing the criteria that would be used to adjust the boundaries of the five wards as provided in Elections Code section 22000. Since then, the Board has received numerous updates, including reports on how the current ward boundaries align with the 2020 Census data, the multi-lingual Public Outreach Plan, and two initial redistricting plans which were introduced at the December 8, 2021, Board meeting.

In addition, virtual public workshops were held on January 19 (San Leandro), January 20 (Hayward), January 24 (Berkeley) and January 27 (Oakland) to provide information to the public about the redistricting process and criteria. An overview of the draft redistricting plans was also presented. Additionally, staff demonstrated the use of a free, open-source public mapping tool that could be used by members of the public to submit their own boundary proposals and related data as well community of interest maps. Workshops were held in the evening with the goal of improving public participation and interpreters were available to assist non-English speaking participants. Various members of the Board attended the workshops at different times. A Community of Interest Survey was also available to the public from December 15th to February 9th.

On February 9, 2022, the Board of Directors set public hearings on March 9, 2022 and March 23, 2022 at 6:00 p.m. for consideration of a final redistricting plan. The Board also received two additional Redistricting Plans derived from the public input received at the workshops held in January (Plans 3 and 3A). Plan 3 incorporated
the Plan 1 proposals for Berkeley, San Leandro and Hayward but with the proposal for Oakland outlined in Plan 2. Plan 3A was based on Plan 3, but included the new boundary configuration for Oakland presented at the workshop on January 27th. On February 23, 2022, the Board received the Final Report on the Redistricting Project, which contained, among other things, a summary of all the public input and outreach activities undertaken by staff to bring forth a final draft Redistricting Plan. As a result, the Board selected Plan 3A for further consideration at the public hearings.

Legal notice of this hearing was given in accordance with Board Policy 110 (Public Hearing Policy), including the El Mundo and Sing Tao Daily newspapers. In addition, information was made available on the District’s website, was posted on buses throughout the District and was also distributed via social media and eNews.

Staff is recommending that the Board approve Plan 3A and will bring forth the required resolution for adoption at the March 23, 2022 Public Hearing. Staff believes Plan 3A achieves a balance in the population of the five wards to the extent practicable while minimizing the division of communities of interest. Plan 3A is also contiguous; preserves and, in some areas, improves compactness; makes the boundaries easier to understand in the areas of change; and maintains the integrity of cities and unincorporated areas to the extent practicable. Plan 3A and its associated population summary are provided in Attachment 3 to the staff report.

ADVANTAGES/DISADVANTAGES:

This report does not request an action with notable advantages or disadvantages as the requirement to reapportion the District’s five wards is a mandated by law.

ALTERNATIVES ANALYSIS:

There is no alternatives analysis associated with this report.

PRIOR RELEVANT BOARD ACTION/POLICIES:

Resolution No. 21-033
Staff Reports 21-029, 21-029a, 21-029b, 21-029c, 21-029d, 21-029e

ATTACHMENTS:

1. Plan 3A
2. Public Hearing Notice
3. Presentation

Prepared by:
Linda A. Nemeroff, District Secretary

In Collaboration with:
Jelena Harada, Assistant District Secretary
Huaqi Yuan, Planning Data Administrator

Approved/Reviewed by:
Linda A. Nemeroff, District Secretary
RESTRICTING PROJECT

PLAN 3A

Notes and Maps
PLAN NOTES

Ward 1/2 Berkeley:

**Current Boundary Description:** The current Ward 1/Ward 2 boundary in Berkeley runs along the border with the city of Oakland to Telegraph Avenue, then proceeds in a north easterly direction up Telegraph Avenue to Dwight Way, then westerly on Dwight Way to Fulton Street. The boundary proceeds in a northerly direction up Fulton Street/Oxford Street to Hurst Avenue, the proceeds easterly on Hurst to Spruce Street. The boundary continues in a northerly direction on Spruce to Cedar Street, then proceeds easterly on Cedar Street to La Lorna Avenue, then east at La Vereda Road, then along the southerly border of Block Group #4216002 and southerly and easterly of Block Group 4216001 (Grizzly Peak area) to the Berkeley City border.

**Plan 3A Proposal:**
Plan 3A proposes to adjust the Ward 1/Ward 2 boundary by moving it two blocks west of Telegraph Avenue to Dana Street via Parker Street. This means that the area between Dana Street and Telegraph Avenue and between Dwight Way and Parker Street would move from Ward 1 to Ward 2.

Ward 2/3 Oakland:

**Current Boundary Description:** The current boundary between Wards 2 and 3 in Oakland runs from the City of Alameda via High Street and veers northwest at Foothill Blvd. to 35th Avenue. The boundary continues in a northeasterly direction on 35th Avenue to Brookdale Avenue, then northeasterly on Coolidge Avenue and westerly onto School Street to Champion Street/ Lincoln Avenue/Joaquin Miller Road to Skyline Blvd.

**Plan 3A Proposal:**
Plan 3A proposes to move from Ward 2 to Ward 3 the area that runs from the current boundary at 35th Avenue and Foothill Blvd. to Fruitvale Avenue and along Fruitvale Avenue to Tiffin Road, then southeasterly on Tiffin Road to the existing Ward 3 boundary at Tiffin and Lincoln Avenue.

Ward 3/4 San Leandro:

**Current Boundary Description:** The current boundary between Wards 3 and 4 in San Leandro runs from the Bay along Fairway Drive until it becomes Aladdin Avenue. At the BART rail line, the boundary veers southeast to city boundary with the unincorporated area of Ashland.
Plan 3A Proposal:
This configuration is the same as in Plans 1, 2 and 3 and proposes to shift the current boundary from the San Leandro city limit to the portion of San Leandro that is southeast of 139th Avenue, southwest of East 14th Street, southeast of 148th Avenue, and west of I-580 to the San Leandro border.

Ward 4/5 Hayward:

Current Boundary Description: The current Ward 5 boundary encompasses the entire cities of Fremont and Newark and intersects with Ward 4 in Hayward. The Hayward boundary runs along the northern border of Hayward and San Lorenzo, the proceeds in a south easterly direction along Hesperian Blvd. to Jackson Street at which point it continues in a northeasterly direction to I-880 then proceeds south along the freeway to the border of Union City. [Note: Union City is not in AC Transit’s jurisdiction.]

Plan 3A Proposal:
Plan 3A proposes to move the Ward 4/Ward 5 boundary east of Hesperian Blvd. to I-880 between Longwood Avenue and Jackson Street in Hayward. This area would move from Ward 4 to Ward 5.
Plan 3A: Ward 3 vs. Ward 4 - Area of Change

Legend
- Plan 3A
- Current Boundary
- County
- City/Place
- TIGER/Line
- Census_Block
- Water

Page 7 of 8
Prepared by Office of District Secretary & Long Range Planning Dept., AC Transit, February 2022
Plan 3A: Ward 4 vs. Ward 5 - Area of Change
### Population Summary

**Wednesday, February 02, 2022**

#### Summary Statistics:

- **Population Range:** 313,701 to 315,567
- **Ratio Range:** 0.01
- **Absolute Range:** -895 to 971
- **Absolute Overall Range:** 1,866
- **Relative Range:** -0.28% to 0.31%
- **Relative Overall Range:** 0.59%
- **Absolute Mean Deviation:** 485.60
- **Relative Mean Deviation:** 0.15%
- **Standard Deviation:** 614.58

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<th>Deviation</th>
<th>% Devn.</th>
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<td>3,252</td>
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**Total:** 1,572,982

**Ideal District:** 314,596
Alameda-Contra Costa Transit District
NOTICE OF PUBLIC HEARING
BEFORE THE AC TRANSIT BOARD OF DIRECTORS

PROPOSED REDISTRICTING PLAN(S)

NOTICE IS HEREBY GIVEN that the AC Transit Board of Directors will conduct a Public Hearing in conjunction with its regular meeting on **Wednesday, March 9, 2022, at 6:00 p.m.** and **Wednesday, March 23, 2022 at 6:00 p.m.** to receive public comment on the matter listed below under “PROJECT DESCRIPTION”.

In accordance with Government Code section 54953(e), this public hearing will be conducted via webinar and teleconference only. Please use the information below to participate in the hearing:

Zoom link [https://actransit.zoom.us/j/98487175063](https://actransit.zoom.us/j/98487175063)
Phone (669) 900 6833; Webinar ID: 984 8717 5063

**PUBLIC COMMENT** can be submitted in writing or live by video/teleconference at the hearing. Written comments must be received no later than 5:00 p.m. on the Monday prior to the hearing and can be submitted as follows:

- By email to [myvoice@actransit.org](mailto:myvoice@actransit.org)
- Via online eComment (Go to [https://actransit.legistar.com/Calendar.aspx](https://actransit.legistar.com/Calendar.aspx))
- By U.S. Mail: AC Transit Board of Directors, 1600 Franklin Street, Oakland, California, 94612
- By voicemail: (510) 891-7192, Press 2 for Spanish or Press 3 for Chinese.

It is anticipated that the Board will render a decision on this matter as early as March 23, 2022.

Sign language, Spanish, Chinese or other language interpreters may be provided, but must be requested, by calling (510) 891-7201 at least one week prior to each hearing to ensure availability. For TDD for hearing impaired, call 711, California Relay Service, and specify (510) 891-4700. Information concerning the hearing is detailed on AC Transit’s Public Meetings web page at [https://actransit.legistar.com/Calendar.aspx](https://actransit.legistar.com/Calendar.aspx), at [www.actransit.org/redistricting](http://www.actransit.org/redistricting) and is available in printed and alternate formats by calling the District Secretary’s Office at (510) 891-7201.

**PROJECT DESCRIPTION**

Redistricting is the process of conforming the District’s five wards to the requirement that they are nearly as equal in population as practicable based on the 2020 U.S. Census. Staff will present the final proposed plan(s) to the AC Transit Board of Directors at the public hearing based on input received from the public via community workshops and surveys. Proposed maps are available online at [www.actransit.org/redistricting](http://www.actransit.org/redistricting) under the “Public Hearings” section or by contacting the District Secretary’s Office at (510) 891-7201.
Activities to Date

**July 2021:** Initial Prep Work on Redistricting Project.

**September 2021:** Report to the Board on Process and Timeline. Adopted Resolution Establishing Redistricting Criteria.

**October 2021:** Approval of Multi-lingual Public Outreach Plan.

**November 2021:** Report on the Alignment of the Existing Wards with the 2020 Census Data.

**December 2021:** Launched Website & Community of Interest Survey. Introduced Two Initial Draft Redistricting Plans.

**January 2022:** Virtual Public Workshops - January 19 (San Leandro), January 20 (Hayward), January 24 (Berkeley) and January 27 (Oakland).

**February 2022:** Final Redistricting Report, Set Public Hearings and Selected Plan 3A for Further Input at the Public Hearings.
Redistricting Criteria

Equal Population

- Sum of the population for each city and all census-designated places (unincorporated areas) within the District divided by the number of wards.
- Maximum deviation +/-5%

Communities of Interest

- A contiguous population which shares common social and economic interests that should be included within a single ward for purposes of its effective and fair representation. Some examples of relevant social and economic characteristics include, but are not limited to: income levels, educational backgrounds, housing patterns, cultural and language characteristics, employment and economic patterns, health and environmental conditions.
Redistricting Criteria, cont.

- **Compactness, Cohesiveness & Contiguity**
  - **Compactness** refers to the shape of the ward and how tightly it is drawn.
  - **Contiguity** means all parts of a ward are physically connected to each other.
Redistricting Criteria, cont.

- **Integrity**
  - Keeping cities and census-designated places intact to the extent practicable.

- **Topography**
  - Drawing lines that are easily understood using the artificial and natural physical features of an area.

- **Geography**
  - Natural features of a place.
The summary below shows that population adjustments will be required in each ward to achieve the equal population requirement of 314,596 even though Wards 1 and 3 are already within range of the ideal population figure.

<table>
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<th>Ward</th>
<th>Ideal Population</th>
<th>Actual Population</th>
<th>Population Deviation Numeric</th>
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The current Ward 1/Ward 2 boundary in Berkeley runs along the border with the city of Oakland to Telegraph Avenue, then proceeds in a north easterly direction up Telegraph Avenue to Dwight Way, then westerly on Dwight Way to Fulton Street. The boundary proceeds in a northerly direction up Fulton Street/Oxford Street to Hurst Avenue, the proceeds easterly on Hurst to Spruce Street. The boundary continues in a northerly direction on Spruce to Cedar Street, then proceeds easterly on Cedar Street to La Lorna Avenue, then east at La Vereda Road, then along the southerly border of Block Group #4216002 and southerly and easterly of Block Group 4216001 (Grizzly Peak area) to the Berkeley City border.
Plan 3A
Focus Area: Berkeley (Wards 1 & 2)

Plan 3A proposes to adjust the Ward 1/Ward 2 boundary by moving it two blocks west of Telegraph Avenue to Dana Street via Parker Street. This means that the area between Dana Street and Telegraph Avenue and between Dwight Way and Parker Street would move from Ward 1 to Ward 2. The population affected is 475 people.
The current boundary between Wards 2 and 3 in Oakland runs from the City of Alameda via High Street and veers northwest at Foothill Blvd. to 35th Avenue. The boundary continues in a northeasterly direction on 35th Avenue to Brookdale Avenue, then northeasterly on Coolidge Avenue and westerly onto School Street to Champion Street/Lincoln Avenue/Joaquin Miller Road to Skyline Blvd.
Plan 3A
Focus Area: Oakland (Wards 2 & 3)

Plan 3A proposes to move the area that runs from the existing boundary at 35th Avenue and Foothill Blvd. along Foothill Blvd. to Fruitvale Avenue. The boundary would continue up Fruitvale Avenue in northeasterly direction to Tiffin Road, the southeasterly on Tiffin Road to the existing Ward 3 boundary at Tiffin and Lincoln Avenue. This proposal would move roughly 10,100 people from Ward 2 to Ward 3.
The current boundary between Wards 3 and 4 in San Leandro runs from the Bay along Fairway Drive until it becomes Aladdin Avenue. At the BART rail line, the boundary veers southeast to city boundary with the unincorporated area of Ashland.
Plan 3A
Focus Area: San Leandro (Wards 3 & 4)

Plan 3A proposes to shift the current boundary from the San Leandro city limit to the portion of San Leandro that is southeast of 139th Avenue, southwest of East 14th Street, southeast of 148th Avenue, and west of I-580 to the San Leandro border. The population affected is 7,944 people.
The current Ward 5 boundary encompasses the entire cities of Fremont and Newark and intersects with Ward 4 in Hayward. The Hayward boundary runs along the northern border of Hayward and San Lorenzo, the proceeds in a south easterly direction along Hesperian Blvd. to Jackson Street at which point it continues in a northeasterly direction to I-880 then proceeds south along the freeway to the border of Union City.

Note: Union City is not in AC Transit’s jurisdiction.
Plan 3A
Focus Area: Hayward Wards 4 & 5

Plan 3A proposes to move the Ward 4/Ward 5 boundary east of Hesperian Blvd. to I-880 between Longwood Avenue and Jackson Street in Hayward. This area would move from Ward 4 to Ward 5. The population affected is 5,776 people.
Plan 3A Population Summary

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Recommendation

Staff recommends that the Board approve Plan 3A:

- Achieves a balance in the population of the five wards to the extent practicable;
- Minimizes the division of communities of interest;
- Contiguous;
- Preserves and, in some areas, improves compactness;
- Boundaries easier to understand in the areas of change; and
- Maintains the integrity of cities and unincorporated areas to the extent practicable.
Redistricting Team

**Lead Department**
- District Secretary’s Office
  - Linda Nemeroff
  - Jelena Harada
  - David Low

**Data and Mapping**
- Planning Department
  - Huaqi Yuan

**Legal Advice/Review**
- General Counsel’s Office
  - Jill Sprague

**Public Outreach**
- External Affairs, Marketing & Communications
  - Claudia Burgos
  - Diann Castleberry
  - Zachary Farmer
  - Steven Jones
  - Candice Kelly
  - Ryan Lau
  - Joseph Voelker
Questions?