

Strategic Plan Addendum

APRIL 2022



Introduction to Strategic Plan Addendum

Context of the Strategic Plan

The AC Transit Board of Directors passed the AC Transit Strategic Plan in April 2019. It was the first strategic plan approved by the District in decades. As the introduction to the Strategic Plan notes, "a strategic plan can be defined as a management tool that 'is used to define an organization's vision, mission, core values, challenges and opportunities, establish long and short range goals, guide business processes and measure performance.'" As such, agencies typically expect strategic plans to be in effect for a medium term, such as five years, before being revised.

AC Transit's Strategic Plan was passed at a more expansive time. The Bay Area, and the country, was enjoying its longest period of economic expansion. AC Transit service levels had almost recovered from reductions made in the 2008-10 Great Recession period, though ridership continued to decline (except on Transbay service). Transit-oriented development, which could support AC Transit, was finally becoming more of a reality than a hope. It was happening in most cities of the district. Downtown Oakland gained more housing units than any other locale in the Bay Area. Meanwhile, the threats of rideshare growth and the roll-out of automated vehicles loomed over the viability of the nation's public transit systems in its current form and these threats were particularly acute in the Bay Area.

Why Undertake this Addendum at this time?

Some have asked why the District is undertaking this Addendum at this time. Why not wait until the path of recovery from the pandemic is more certain? Yet while future conditions are never certain, the District appears to be gradually emerging from its low point during the pandemic. This Addendum provides an opportunity to review and refine strategic approaches. While not all issues can be handled in this Addendum, it can provide an important refresh for the District.

Less than three years after passage of the Strategic Plan, much has changed. Therefore, staff is proposing an Addendum. It seems premature to undertake a full-fledged revision of the Plan. A full revision would also require considerable staff resources and an extensive and comprehensive process involving staff and the Board of Directors. Yet it is important to modify the Strategic Plan to recognize the significant changes of the last two years.

What Has Changed that Requires a Strategic Plan Addendum?

The Impacts of COVID-19: The COVID-19 pandemic greatly depressed transit operations, ridership and finances around the country, for many reasons. Economic activity was greatly reduced in 2020, early in the pandemic, so fewer people needed to ride the bus, particularly during typical commute periods (economic activity has been recovering in 2021, but not yet to pre-pandemic levels). Many schools and colleges closed their campuses. Many office workers began working from home. Nationally it was estimated that up to 35% of total jobs were being done from home.

Others were fearful of riding in the enclosed space of a bus or train, even though transit vehicles were never shown to be significant COVID vectors. A New York University study of 121 metropolitan areas found no correlation between the level of transit ridership and the level of COVID infection. Nevertheless, the fear was real, even if the danger was not.

Ridership to downtown office districts in the region, such as the San Francisco Financial District, dropped precipitously. While total AC Transit ridership has been gradually recovering from its pandemic low, it is still well below pre-pandemic levels, especially on Transbay routes, which hover around 10% of pre-pandemic ridership as of December 2021. Ridership has re-focused on "essential trips," the people who have to go to a job site to do their jobs or have to use transit to get to meet critical needs. Despite federal funding assistance, service has also declined. It is at 85% of the pre-pandemic levels, although the goal is to ultimately reach 100%. This is the equivalent of deleting one of every seven trips from the previous schedule.

Climate Change: Other conditions, or the public perceptions of them, have changed as well. While the threat of climate change was certainly evident in 2019, catastrophic fires and floods in recent years have dramatized that threat. Smoke from massive wildfires that has drifted over the East Bay and warmer temperatures for longer periods of time have affected the safety of our employees and the experience of our riders. Climate change is no longer a future concern but an imminent hazard.

Systemic Racism and Equity: Systemic racism, unfortunately, is hardly new either. A majority of both the passengers and the workers of AC Transit are people of color, putting racial issues at the forefront. Yet the murder of George Floyd—and the unprecedented national reaction to it—brought a new focus to this issue. It also spotlighted the not yet answered questions of what else AC Transit should do for racial equity and what equity means in our context, both in the service we provide and as a place of employment.

Housing Affordability: Longstanding housing problems have also intensified. Housing is unaffordable to low and moderate wage workers in much of the AC Transit District and surrounding area, making commutes to AC Transit-served jobs more difficult and unattractive. While infill and transit-oriented housing has increased, some low density, hard to serve "sprawl" houses continue to be built at the edges of the district. Residents in these locations (and more distant suburban ones) tend to drive a great deal, contributing to high traffic volumes and emissions. Yet, there can be pressure for costly bus service in these areas. The high and inflexible cost of housing may also be contributing to pressure to reduce household costs elsewhere and make transit more affordable to the user. The lack of affordable housing in the district has dispersed low-income families to the outskirts of the Bay Area, making service more difficult and expensive to provide to those that may need it the most.

Worker Shortage: A shortage of workers, especially bus operators, is also a longstanding problem for AC Transit and many other American transit agencies, which has greatly intensified during the pandemic. This means that there is often an insufficient amount of workers to provide the scheduled service, and scheduled trips are missed.

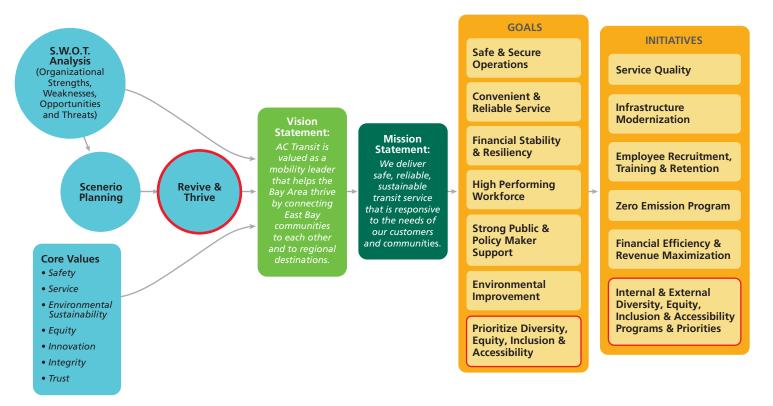
The District has struggled to hire and retain enough operators to provide all scheduled service and coverage is often fulfilled through overtime and day-off work, an expensive solution. In addition, much of the workforce is nearing retirement age. Mid-2021 has also been marked by the "Great Resignation", when an unusually high percentage of American workers have quit their jobs. It is not yet clear to what extent this will affect AC Transit. Jobs at AC Transit are generally unionized and well-paid, with better health benefits and time off provisions than in much of the American labor market.

Given all these changes AC Transit has been through, it is appropriate to review and update the Strategic Plan. Staff has created an Addendum to the Plan, rather than undertake the major project of an entire new Plan. In addition, much of the Plan remains valid.

Elements of the Strategic Plan Proposed for Change

The existing Strategic Plan is built around an integrated flow of analysis, direction and goal setting, depicted from left to right in the Strategic Plan diagram. The proposed Addendum would maintain the elements of that flow but update some of them as shown below. Some, such as Core Values, would remain unchanged.

Updated Elements of the Strategic Plan:



^{*}Updated elements are outlined in red.

A Revised Future Scenario

The 2019 Strategic Plan was based on the development of a future scenario selected by the Board of Directors to help shape the Strategic Goals for the District. As part of the original planning process, staff developed four potential future scenarios with varying degrees of operational growth and the Board ultimately landed on "Focused Improvements", a scenario where success would be based on investment in AC Transit's trunk-line network.

With the emergence of significant external factors summarized in the introduction to this Addendum, AC Transit has developed a new future scenario that is more realistic and responsive to these factors, and will serve as the basis for revised Strategic Goals and Strategic Initiatives that allow the agency to successfully carry out its mission and vision as the primary bus transit provider in the East Bay. This revised scenario can also inform the scenario planning work which the Metropolitan Transportation Commission (MTC) is now calling for in the Short Range Transit Plan process.

"Revive & Thrive"

While the selected future scenario in the 2019 plan was "Focused Improvements," AC Transit anticipates a major pivot in future conditions and developed a new scenario for the 2022 Addendum called "Revive & Thrive." The Revive & Thrive future scenario projects a business environment beyond the pandemic that AC Transit will need to navigate. It anticipates strengths, weaknesses, opportunities and threats for the District and its operations that will help determine our strategy for success going forward. Much of that strategy will be a focus on the experience of all of our customers.

Future Scenario Characteristics Comparison

	Future Scenario	
Characteristic	Focused Improvements (2019)	Revive & Thrive (2022)
Vision Statement	AC Transit has embraced a collaborative model by deploying its buses in major corridors and offering Flex service in lowperforming areas.	The pandemic has given AC Transit an opportunity to recover service and ridership through improvements to the customer experience and a focus on all riders.

The vision statement for the selected 2019 future scenario focused on investment along corridors with the highest ridership with demand-response service as a potential solution for low-ridership areas. Since 2019, the District has realized that demand-response service as operated by AC Transit is not a cost-efficient form of public transit and has limited applications due to passenger load constraints and low productivity. In 2022, the vision statement for the future scenario has pivoted to improving the customer experience for all of our riders rather than a specific rider type such as commuters. As conditions change, the District will continue to consider whether there is a role for demand-response service in low density, low ridership areas.

Finance		
SRTP financial projections have pre	Positive Scenario	Negative Scenario
 vailed There is a renegotiated agreement for regional funding of AC Transit's Transbay operations Added revenue and improved productivity have resulted from redeployment of bus hours and on-street priority measures 	New revenue sources	 Farebox and other operating revenues trend below pre-pandemic levels Increased costs to deliver service Labor shortage

In 2019, based on the economic climate around public transit, the scenario projected a promising financial future with a balanced budget, regional funding for Transbay operations and increased revenue through increased ridership and more efficient service. The 2022 future scenario is less rosy with the potential for new funding sources at all levels of government, but less farebox revenue, increased costs and a labor shortage affecting AC Transit's bottom line.

Service Quality/Customer Experience		
Buses have been shifted from low	Positive Scenario	Negative Scenario
 School service has been deployed to maximum efficiency Improved operation in regional corridors has resulted from increased collaboration with cities Transbay service has expanded to fill greater demands financed by additional regional funding 	 Invest in historically underserved communities Improve all aspects of the entire customer experience for all riders Regionally coordinated service More Transit-Oriented Development (TOD) New understanding of customer and public's transportation needs 	 Ridership does not reach pre-pandemic levels, at least not for a number of years Less ridership demand results in less service, particularly during commute periods

In 2019, the future scenario assumed that the already over-crowded Transbay service would continue to expand to meet growing demand. This will not be the case in 2022 with the pandemic significantly changing commute patterns, especially into Downtown San Francisco. With regard to service, the 2022 future scenario has investment in all riders with a focus on underserved communities and the challenge of less ridership demand, at least in the near future. Both scenarios emphasize regional service and coordination, whether it was through the FASTER Bay Area proposal in 2019 or the Blue Ribbon Transit Recovery Task Force in 2021. The focus on Transit-Oriented Development in the region potentially provides new service markets and a source of more ridership.

Shared Mobility/Innovation		
TNCs continue to erode off-peak	Positive Scenario	Negative Scenario
 (and perhaps peak) ridership AC Transit operates its own version of TNCs in several areas (Flex) Better collaboration with cities has resulted in better curb management and enforcement of bus stop restrictions, reducing negative impact of TNCs 	 Advanced customer interfaces Multi-modal collaboration Transit priority Electronic and contactless fare payment Focus of regional agencies on mobility rather than mode Technology tools to improve productivity and communication but also change commute patterns 	 Vehicle automation (trucking, rideshare, private cars) Rideshare growth Increased auto ownership

A major impetus for the 2019 Strategic Plan was the emerging threat of a "transportation revolution" involving rideshare, zero-emission vehicles and automation. In 2022, rideshare and automation have not met expectations and are less of an immediate threat to public transit, though long-term impacts are still possible. Therefore, the 2022 future scenario broadens the shared mobility projection to include all transportation-related innovation including customer-facing interfaces and technological improvements to transit service.

Public and Political Support		
More collaboration with cities has	Positive Scenario	Negative Scenario
improved transit operations in major corridors	Renewed focus on public transit and TOD	Challenging coordination with local jurisdictions'
 An expanded constituency has result- ed from offering better service and more amenities to riders 	Mandated regional transit coordination	priorities and budgets
There is more collaboration with cities to provide better service to new development along major corridors	 Increased focus on all riders and an improved customer experience 	

Optimism for collaboration with AC Transit's local and regional partners is projected in both the 2019 and 2022 scenarios, though there is now greater concern over local jurisdiction coordination as the external factors identified is this Addendum affect all jurisdictions and agencies, creating different priorities for our local partners during pandemic recovery and beyond. To gain support of the public, AC Transit would focus on the customer and public needs to drive improvements going forward.

Health and Safety		
Not part of the original Strategic Plan	Positive Scenario	Negative Scenario
Future Scenario	 Health and safety of riders and operators Environmentally friendly fleet 	 Accelerated Climate Change exacerbates inequity Lingering pandemic
	Decrease in Vehicle Miles Traveled	Aging population
	 Sustainable business practices to reduce carbon footprint 	

Health and Safety was not a future strategic consideration in the 2019 scenario but has come to the forefront in 2022 due to the emerging safety and environmental factors. While AC Transit operates a system that is safe for passengers, we continually seek to minimize the risk to passengers and operators from infectious diseases, assault and harassment, and impacts from climate change. The ongoing threats of climate change and the pandemic still remain. Finally, the rapidly aging population remains and needs to be addressed through, among other methods, improved and expanded accessible services and paratransit, although these services are expensive to provide. It is also important that as route structures and service patterns are changed, less costly fixed- route services remain accessible to the greatest degree feasible.



Updated District Goals

Despite the external factors upon us, the District's Strategic Goals are very much still relevant and this section describes the changes in emphasis for the goals in response to those external factors and the resulting future scenario. In addition, a new goal is proposed that would focus exclusively on addressing racism, bias, and equity.



Safe & Secure Operations

AC Transit should ensure that the traveling public has complete confidence in the safety procedures and personnel policies implemented in response to the pandemic and extreme weather conditions. The District is responding to an uptick in harassment and assaults against operators and riders to keep them safe.



Convenient & Reliable Service

Attracting and retaining bus riders is key to pandemic recovery and a crucial contribution AC Transit can make to addressing the climate crisis. Transportation accounts for a large portion of greenhouse gas emissions and reducing reliance on private motor vehicles is a key step in reducing those emissions. For transit to attract and retain riders, it must be fast, frequent, and reliable. Efforts should be made to boost frequency of service on major bus lines, address delays due to congestion and generally improve the travel times experienced by our riders. Service should be expanded in areas with high ridership and possibly reduced in areas of low ridership if resources are limited.

To help mitigate the effects of systemic racism in our community, AC Transit should ensure that underserved communities continue to receive high quality transit service and are given high priority for investment in improved service and in transit-supportive infrastructure. Since approximately 70% of AC Transit passengers are low income, and 70% are people of color, this focus is fundamental to our work.



Financial Stability & Resiliency

Financial stability and resiliency refers to the revenue structure of the agency that enables it to weather the fluctuations of the economy. In the context of the climate crisis, resiliency should be expanded to include the ability to protect our employees and District assets, and to recover or adapt to the costly impacts of climate change such as extreme weather or sea level rise.

In addition, in order to fully recover from the pandemic, AC Transit must focus on obtaining sustainable resources at all levels of government funding in order to maintain and grow service.



High Performing Workforce

A high performing workforce is characterized by its ability bring people of diverse back-grounds together to work as a team towards higher objectives. Systemic racism undermines the ability of people to work together by allowing bigotry, hostility, bias and microaggressions to exist unchallenged. Eliminating racism and bias from the workplace is a necessary step in creating a high performing workforce. AC Transit must also transition from a hiring process that emphasized screening out the unqualified to a process focused on welcoming and retaining new employees. While wages at AC Transit are at or above industry standards, working conditions for bus operators in any metropolitan environment can be difficult. We seek to develop a "high road" labor model in which motivated employees will want to come to work and make their best efforts to serve the public.

AC Transit must also hire more quality operators to facilitate service recovery in order to increase ridership.



Strong Public & Policy Maker Support

Coordination, support and partnership with local jurisdictions, elected officials and community-based organizations are key to the success of AC Transit's recovery, the fight against climate change and outreach to diverse communities. This coordination is particularly important since AC Transit operates on the right-of-way of the local jurisdictions that have final authority over permissions and infrastructure improvements that can both help and hinder AC Transit operations.



Environmental Improvement

The Environmental Improvement goal was intended to guide actions that influence the environmental impacts of District operations. The goal was written to be general in nature and applicable to most activities. In 2020 and 2021, events around the world and in California, such as rising temperatures and more extreme weather occurrences, illustrated the urgent need to reduce atmospheric greenhouse gases to prevent irreversible damage to the climate.

Public transit should contribute to the fight against climate change and other environmental degradation both in its own operations and in the alternative to high emission vehicles that it provides.AC Transit is a large consumer of energy, primarily fossil fuels, to run buses and operate our facilities. Consequently, changes that we make in our sources of energy, the types of vehicle propulsion we use, and the conservation measures we adopt, can have a transformative impact to our carbon footprint. AC Transit's environmental improvement goal should have as its primary focus the reduction of our carbon emissions from our vehicles and facilities, which will also directly benefit the neighborhoods we operate in.



Prioritize Diversity, Equity, Inclusion and Accessibility (DEIA)

AC Transit is a diverse organization that provides a critical service to a diverse community. To become a better engaged organization, we must first have zero tolerance for racist actions and discrimination, and address prejudices, microaggressions and unconscious biases in the workplace. We must also acknowledge, celebrate and provide opportunity to persons of color, women, LGTBQ+, and those with disabilities within AC Transit, and create a safe and welcoming work environment. For the communities we serve, we must provide equitable transportation solutions and opportunity to all, especially black, indigenous and people of color (BIPOC) populations that have historically been, and continue to be, marginalized and negatively impacted. In the larger transportation landscape, AC Transit's riders are more diverse and lower income than the area we serve. Therefore, we must provide our riders with high-quality transportation solutions above those who have other means.

AC Transit must also provide accessible services to the growing elderly population and those with disabilities. Improved accessibility to fixed-route service will keep paratransit costs from rapidly growing.



Updated Strategic Initiatives

As stated in the original Strategic Plan, the Strategic Initiatives are a mechanism for the District to achieve the updated goals highlighted by advancing concept into action. The Initiatives have the following features:

Like the updated goals, the updated Strategic Initiatives reflect AC Transit's response to external factors and the resulting future scenario. In addition, a new initiative is proposed that would focus exclusively on how AC Transit will address racism, bias, accessibility and equity.



Service Quality

Attracting and retaining bus riders is a crucial contribution AC Transit can make to addressing the climate crisis. Transit that is not fast, frequent, and reliable will not be attractive to travelers that have better options available. Improving speed and reliability should be a District-wide effort that includes a focus on management of the bus system and upgrading technology and infrastructure that supports this effort.

The District will ensure that programs or projects designed to improve service quality are deployed equitably. Projects should be given priority that serve areas of low-income residents, low car ownership, and areas with high BIPOC concentration

The pandemic has caused a precipitous drop in transit riders and required the District to suspend service on underused bus lines. As riders slowly return to the system, bus service must be restored in an equitable manner in terms of both race and income.



Infrastructure Modernization

This initiative should consider infrastructure improvements that address climate change as well as the District's functional needs. Priority should be given to projects that reduce greenhouse gas emissions over projects that don't. All new or renovated infrastructure should be designed with energy efficiency and waste reduction in mind. The design and construction of fully zero-emission operating divisions should be accelerated.

Efforts should be made to ensure that contracts associated with infrastructure modernization provide ample opportunities to minority and women-owned businesses.



Employee Recruitment, Training & Retention

The COVID-19 pandemic has disrupted labor markets and left many employers scrambling to fill jobs. Public transit was already facing a shortage of bus operators, with the pandemic exacerbating the difficulty in recruitment.

Although disrupted by the current labor market conditions, the District should still strive to recruit workers from diverse backgrounds and make AC Transit an attractive place to work by providing opportunities for training and career advancement among other benefits.



Zero Emission Program

This strategic initiative focuses on advancing the transition to a 100% zero-emission bus fleet by 2040. To ensure an equitable distribution of benefits from this initiative, the deployment of zero-emission buses should be prioritized for areas of low-income residents and areas with high BIPOC concentrations that also suffer from high air-pollution burdens. This approach is described in the board-approved Clean Corridors Plan.

Avoiding the worst impacts of climate change requires early and substantive actions to reduce emissions of carbon dioxide. This means that we need to take steps immediately to reduce our emissions and develop a plan to reach carbon neutrality. We should strive to purchase the lowest carbon options available for the diesel, hydrogen and electricity that powers our buses. We also need to ensure that we are purchasing the most energy-efficient vehicles available on the market, regardless of fuel.



Financial Efficiency & Revenue Maximization

The COVID-19 pandemic has caused transit ridership to drop at every public transit agency in the country including AC Transit, causing a precipitous drop in fare revenue. We must seek adequate funding from all layers of government to cover the loss of fare revenue. Federal recovery dollars have provided temporary financial relief to the district, but in order to be fiscally sustainable in the long term, AC Transit must raise revenues or decrease expenses. An increase in revenues can come in many forms including a ballot tax measure in the coming years. A decrease in expenses would likely impact the level of service provided by the district either directly (service reductions) or indirectly (other expenses that would affect service quality). To the extent that the District can provide service more efficiently—a challenging task-- costs can be reduced without reducing service.



Internal and External Diversity, Equity, Inclusion and Accessibility Programs and Priorities

Systemic racism and other forms of bias are complex problems that require multi-department and agency-wide actions to uproot or to mitigate. This new strategic initiative has two parts: an internal component which seeks to further diversify the AC Transit workforce and address bias in the workplace, and an external component which seeks to ensure that the district provides high-quality service in areas of greatest need.

AC Transit is a diverse organization that provides a critical service to an equally diverse community. The internal component of the initiative would create a comprehensive internal program to celebrate diversity, address biases, prejudices, and microaggressions, instill cultural competence in all employees, be inclusive, and grow a diverse work force at all levels of the organization with an emphasis on equal employment opportunities. The program would include a wide breadth of activities such as events, training, and creation of new policies. To become a better engaged organization, we must first have zero tolerance for racist actions and discrimination, and address prejudices, microaggressions and unconscious biases in the workplace. We must also acknowledge, celebrate, and provide opportunity to persons of color, women, LGBTQ+, and those with disabilities within

AC Transit, and create a safe and welcoming work environment. We expect and welcome ongoing conversation around these issues.

AC Transit's riders are more diverse and lower income than average for our service area. Equity principles should lead us to prioritize our riders above those who have other means of transportation. Our service and public facing activities should meet Title VI and Americans with Disabilities Act (ADA) policies and provide access to everyone with an emphasis on improvements to these two aspects of our core business in communities where residents and workers are dependent on our service. Planning for service changes should consider differences in ridership patterns between lower income and higher income passengers. Lower income households also tend to have lower car ownership rates.

In addition, the District should seek opportunities to work with businesses owned by persons of color and women. This initiative would be closely tied with the Employee Recruitment, Training and Retention initiative and with fulfilling the core values of Equity and Trust. For the community we serve, we must provide equitable transportation solutions and opportunity to all, especially BIPOC populations that have historically been, and continue to be marginalized. Fixed route service must be as accessible as possible to help minimize a potential rapid growth in paratransit expenses.



Additional Proposed Issues Recommended for Board Workshops

At a September 29, 2021 Board of Directors Retreat, Board Members brought up additional potential issues to address in this Addendum. These included the role of Transportation Network Companies (TNCs or "ridesharing") as a competitor to transit, the situation of automated vehicles, and the prospects for microtransit service. Though of concern for the District and reflected in the Strategic Plan, these are issues which have not greatly changed in the last two years. Therefore, they are not included in the Addendum, which focuses on key recent external events impacting AC Transit.

Over the course of the pandemic, TNC ridership has not greatly changed and major TNCs continue to lose billions. The expected date of widespread automated vehicle usage has been postponed by most experts, and some major companies have exited the vehicle automation field. Similarly, the District's microtransit program has not produced the anticipated results and is indefinitely suspended.

These issues should not be ignored, however. Staff recommends that each be considered in its own in-depth Board workshop. These workshops would allow the Board and the District to more fully assess its current status and future prospects as it leads up to a new strategic plan development process in 2024, five years after the original Strategic Plan.

Multiple members of the Board of Directors also asked about the future of AC Transit's service network and how it will meet the needs of the post-pandemic community. Some questioned the viability of Transbay service and the focus on the commute. Once the effects of the pandemic stabilize, the District intends to enter into a network design planning process to answer these questions. The process will start with robust public outreach to truly understand the transportation needs of AC Transit customers and the public as a whole.

Strategic Plan— Appendix G, Objectives and Metrics

Summary of Changes from the previous Objectives and Metrics Appendix

The revised objectives and metrics have been developed by staff to better reflect the work that aligns with the updated goals and initiatives. The revisions provide the post pandemic framework on how the District moves forward in a unified strategic direction.

The list of objectives are specific statements of exactly how the agency proposes to achieve each goal with supporting metrics to realize them. The objectives are defined as the following types:

Transformational Objective: Fundamental to the achievement of the District's vision

Functional Objective: Needed for the District to conduct day-to-day business

The list of metrics provides a transparent line and an ongoing mechanism to monitor and quantitively measure the strategic performance.

Goal: Safe and Secure Operations

Transformational Objectives	Metric
Implement Crime Prevention Enhancements	Develop crime prevention through environmental design strategies (CPTED) for design and access control of all District facilities and vehicles by 2023
Enhance Emergency Preparedness	Participate annually in local and regional emergency preparedness drills and conduct inventory of EP resources and equipment
Functional Objectives	Metric
Improve Customer Safety	 Coordinate with the respective jurisdictions to fully implement BP 501 on bus stop spacings, locations, accessibility and lengths by end of 2030
Enhance Safety Management System (SMS)	Reduce injuries and safety events year-over-year by service mode and establish a baseline by 2025
Manage safety risks by securing and upgrading District facilities, buses, and critical infrastructure	Harden the perimeters of all facilities and deploy integrated access control and centralize badge system by 2025

Goal: Convenient and Reliable Service

Transformational Objectives	Metric
Restore Service Levels	Restore service hours to pre-pandemic (CY2019) service levels by August 2024
	Prioritize service restoration to equity priority communities defined by MTC
Accelerate Capital Improve- ments that Directly Enhance Service	Implement three additional Transit Performance Initiative corridors by 2025 and have all trunk corridors complete by 2030
	 Coordinate with the Alameda County Transportation Commission to implement San Pablo BRT and E14th/ Mission BART by 2035
	• Implement five quick build projects by 2026
Provide Alternate Service in Low Density Areas	Develop a Plan to expand Flex Program to replace fixed route service in very low-density areas beyond Fremont and Newark by end of 2024
Adopt Mobility as a Service (MAAS) Program	Develop an overall MAAS Architecture by 2025 to plan various service modes
Bus Only Lanes and Bus Stop Enforcement	• Install technology to enforce bus only lanes and bus stop usage by December 2024
Functional Objectives	Metric
Periodically Revise the Service Plan to Ensure its Responsive- ness to Customer Needs	
Improve Frequency, Travel Speeds, and Schedule Reliability	Implement 10 additional miles of transit priority treatments by 2025
Improve Bus Stop Locations and Amenities	 Coordinate with the respective jurisdictions to fully implement BP 501 on bus stop amenities, spacings, locations, accessibility and lengths by end of 2030
Maintain Transit Asset Man- agement Benchmark Targets	Upgrade and Rehabilitate Operating Facilities to meet 20% condition benchmark
	Maintain 10% revenue vehicle 10% and 25% non-revenue useful life benchmark

Goal: Financial Stability and Resiliency

Transformational Objectives	Metric
Increase External or Alternative Funding	 Consider future funding with a revenue measure in 2024 Grant fund at least 75% of annual capital budget
Reduce the Operations and Maintenance Costs of District Assets	Complete Total Cost of Ownership (TCO) modeling for fleet and facility assets by 2024
Modernize Enterprise Technologies to Improve Efficiency and Foster Automation	 Achieve 50% of workloads paperless by end of 2024 Convert 50% of paper records to electronic format by the end of 2024
Functional Objectives	Metric
Control Cost Growth	Keep controllable cost growth below 5% annually
Enhance Financial Policies and Reserves	Maintain an annual AA credit rating
Eliminate Redundant Technology Systems and Business Processes	Perform annual systems review by 2023

Goal: High Performing Workforce

Transformational Objectives	Metric
Attract, Hire, Retain Talent	Average time to fill for standard positions at 45 business days or less
	Develop multiple investment strategies to attract talent that will reduce vacancies by 1% by 2023
	Invest in on-boarding and position development by 2022
Identify, Develop, and Promote High-Performing Talent	Research leadership development models for consideration by 2023
	Develop competency model to provide framework to create a culture of competence by 2024
	Drive and sustain employee performance by 2024
Functional Objectives	Metric
Promote the Emotional and Physical Well-Being of Staff	Continually increase year-over-year participation
Identify, Develop, and	
Promote High-Performing Talent	Research leadership development models for consideration by 2023
Promote High-Performing	·

Goal: Strong Public and Policy Maker Support

Transformational Objectives	Metric
Influence Federal, State, Local, and Climate Policy	 Participate in policy and regulatory hearings and offer testimony as needed Prepare and submit comment letters on proposed legislative and regulatory matters impacting the District
	Submit recommended positions to the Board of Directors and advocate for those positions at the federal, state, and local levels
Enhance the District's Image Among External Audiences	Present regular AC Transit updates to key stakeholder organizations in the service area (10 per year)
	Submit District Initiatives, Leaders and Projects for industry awards (Three submissions per year)
	Host Biennial Ward Town Halls for public officials and key stakeholders (Five townhalls)
	Develop comprehensive market research program integrating primary, secondary, and traditional and new media tactics by close of FY 2023
	 Redefine the District's corporate brand to ensure the corporate voice, communications voice, and visual identify reflect an optimal customer experience by 2024
Increase Engagement with Constituents	Update the existing customer service framework to add new multi-directional channels to increase customer and stakeholder feedback by close of FY 2023
	Increase formal and informal partnerships with stakeholders and community partners to expand reach by 10%
	Create a customer experience strategy that follows customer and stakeholders from initial contact to engaged customer by close of FY 2024

Functional Objectives	Metric
Measure Customer Satisfaction and Public Perception and Prioritize Issues of Key Concern	Produce voter poll to measure voter support for potential AC Transit ballot measure on a biennial basis
	Produce benchmark customer satisfaction survey by close of FY 2023
	Increase digital polling and surveying by 20%
	Add customer feedback survey option at the end of calls to the Call Center by close of FY 2023
Informing Riders on Service Implementations	Develop curated signage experience to include wayfinding for persons with disabilities by close of FY 2024
	Audit existing communications channels for effective- ness and develop an updated communications plan in tandem with the new network plan
	Increase visibility of service changes on social media platforms by 15%
Increase Awareness of the District's Key Initiatives, Projects and Programs among	Produce Annual Accomplishments Report for external audiences
Policy Makers	Produce Annual Legislative Report to Congress and California Legislature
	Brief members of the District's CA Federal and State delegation (or their staff) twice per year
Increase Awareness of the District's Key Initiatives, Projects and Programs among the General Public	 Conduct community outreach in support of District projects and initiatives (i.e. planning projects, capital projects, service changes, redistricting, rapid corridors, etc.)
	Update District asset valuation to assess relative value of digital and advertising channels by close of FY 2024
	Identify new digital and distributed marketing and communication channels to increase awareness by close of FY 2023
	Increase partnerships and alliances for increased visibility by 10%

Goal: Environment Improvement

Transformational Objectives	Metric
Shift Trips in the AC Transit Service Area from Single Occupant Motor Vehicles to Environmentally Sustainable Transportation Modes, Especially Transit	Secure funding and increase service levels and ridership beyond pre-pandemic levels by 2026
Replace Internal Combustion Engine Buses with Zero- Emission Vehicles When Feasible	 Revenue fleet composition is 40% of ZEB vehicles by 2030 Non-revenue fleet composition is 50% of zero emission vehicles by 2030 Construct and commission ZEB infrastructure at each of Divisions by 2026
Reduce AC Transit Employee Vehicle Emissions	 Establish a telecommuting policy by 2023 Install employee electric charging capabilities at all divisions by 2026
Functional Objectives	Metric
Adhere to All Regulatory Compliance Requirements	Secure funding to remove/replace all single wall underground storage tanks by end of 2024
Build Environmental Improve- ment into District Processes and Projects	 Develop green project specifications that includes demolition and waste management, green building materials, and environmental protection by 2023 Develop efficiency benchmarks for operations in energy, materials, utilities by 2024
ment into District Processes	demolition and waste management, green building materials, and environmental protection by 2023 • Develop efficiency benchmarks for operations in energy,