

## Redistricting

Alameda-Contra Costa Transit District Community Workshop

## Introductions

Meeting is being recorded.

Interpretations are available.



## Today's Schedule

AGENDA: 2 p.m. to 3:30 p.m.

Process, Rules and Goals

Review of Draft Plans & Public Plans

Draft Plan Feedback, Q&A

Next Steps



### Today's Goals

You Learn From the Experts

Experts Listen to You

You Leave Empowered to Give Effective Feedback



## **Timeline**

Hearing	Purpose	Date
1	<ul><li>Education</li><li>Public input</li></ul>	September 6
2	<ul><li>Public input</li><li>Initial direction</li></ul>	September 13
3	<ul><li>Review plans (public &amp; draft)</li><li>Provide additional direction</li></ul>	October 4
4	<ul><li>Review or further revise plans</li><li>Select final plan</li></ul>	October 25
5	<ul> <li>Introduce ordinance</li> </ul>	November 8



#### Three Phases

#### Phase I: Before draft plans:

- September 6
- September 13

Input on communities of interest, existing lines, and potential changes

#### Phase III: After select final plan:

November 8

Introduction of ordinance

#### Phase II: After first draft plans:

- October 4
- October 25

Chance for feedback, suggested revisions, and alternate plans.



## What is Redistricting?

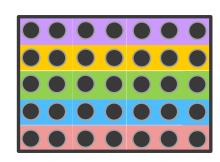
5 Directors currently elected from wards. 2 at-large

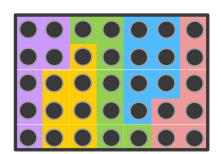
Redistricting the act of redrawing those lines

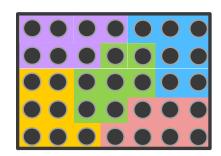
Normally done to reflect shifts in populations over time

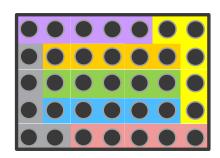
In this case so all 7 Directors will be elected by wards

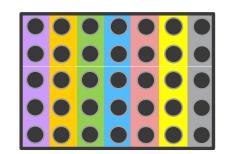
How those lines are drawn affects how people are represented

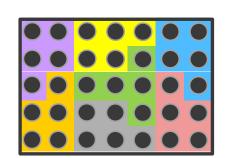














## Why Redistrict?

**Evolving Rules:** Federal/state law continue to change. Both through legislation and the courts. California Voting Rights Act

**New Data:** While Census conducted once a decade, other data sources updated annually

Public Input: Communities change over time. New opportunities to engage public



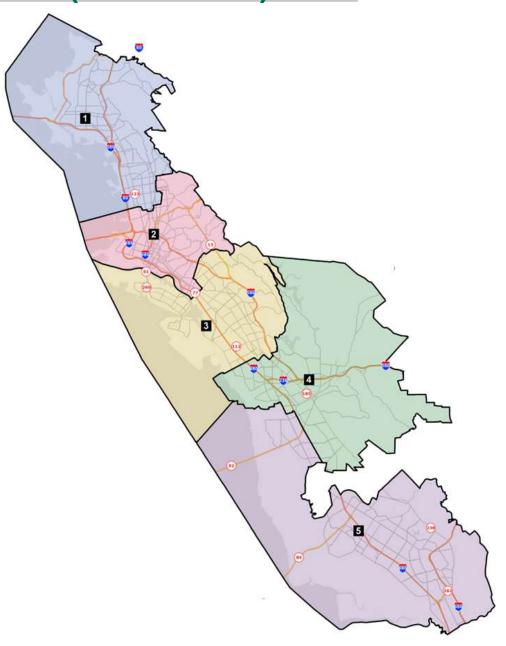
## Current Lines (5 Wards)

#	Population <sup>^</sup>				
#	Total	Deviation			
1	314,635	+0.0%			
2	313,701	-0.3%			
3	315,567	+0.3%			
4	314,801	+0.1%			
5	314,278	-0.1%			

Total 1,572,982

Ideal 314,596

^ 2020 Census Redistricting Data. Unadjusted for incarcerated populations





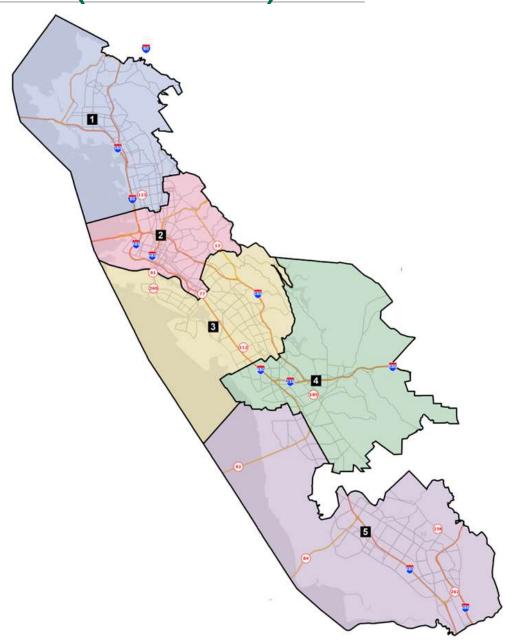
## Current Lines (7 Wards)

#	Population <sup>^</sup>				
#	Total	Deviation			
1	315,268	+40.1%			
2	314,269	+39.6%			
3	316,393	+40.6%			
4	315,168	+40.0%			
5	314,500	+39.7%			
6	0	-100.0%			
7	0	-100.0%			

Total 1,575,598

Ideal 225,085

^ 2020 Census Redistricting Data. Adjusted for incarcerated populations





#### **Current Lines**

	Asian Cit	izen Votin	g Age Popi	ulation <sup>^</sup>
#	2015-20	)19 <sup>+</sup>	2019-	2021 <sup>*</sup>
	#	%	#	%
1	36,130	18.3%	37,524	18.5%
2	47,817	21.7%	49,801	21.9%
3	41,119	20.6%	43,034	20.9%
4	53,849	27.1%	60,186	29.2%
5	88,315	46.7%	91,033	48.9%
Total	267,230	26.6%	281,578	27.4%

<sup>^</sup> Calculated pursuant to OMB BULLETIN NO. 00-02

<sup>+</sup> Adjusted 2015-2019 American Community Survey Special Tabulation

<sup>\*</sup> Adjusted 2017-2021 American Community Survey Special Tabulation



#### **Current Lines**

#	Population <sup>1</sup>	Citizen Voting Age Population <sup>†</sup>						
#	Total	Total	Latino <sup>*</sup>	Asian <sup>*</sup>	Black <sup>*</sup>	NH-White		
1	315,268	202,891	20.8%	18.5%	16.4%	42.2%		
2	314,269	227,386	12.1%	21.9%	16.8%	47.0%		
3	316,393	205,553	20.5%	20.9%	25.5%	30.3%		
4	315,168	206,253	26.3%	29.2%	11.9%	29.3%		
5	314,500	186,113	16.9%	48.9%	4.9%	26.3%		
Total	1,575,598	1,028,196	19.2%	27.4%	15.3%	35.4%		

<sup>^ 2020</sup> Census Redistricting Data. Adjusted for incarcerated populations

<sup>+</sup> Adjusted 2015-2019 American Community Survey Special Tabulation

<sup>\*</sup> Calculated pursuant to OMB BULLETIN NO. 00-02



#### Relevant Laws

**U.S. Constitution:** Equal Population and 14<sup>th</sup> Amendment

**Federal Voting Rights Act** 

**State Constitution and Code:** Contiguity, Compactness, Topography and Geography, Community of Interest

**Case Law** 



#### **Plans**

#### **Draft Plans**

- Plan Green
- Plan Blue
- Plan Purple
- Plan Red
- Plan Orange
- Plan Yellow

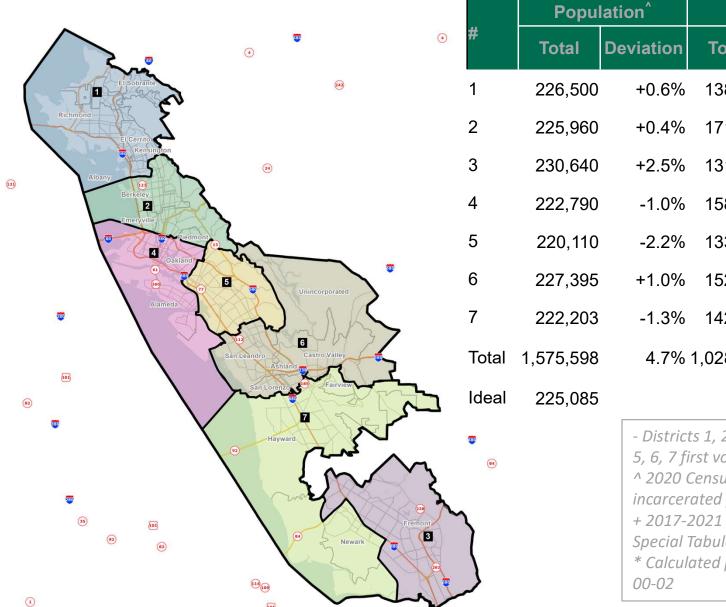
#### **Public Plans**

15 full or partial public plans submitted by the public\*

<sup>\*</sup> Two additional public plans (196347/196353) were withdrawn in favor of an updated submission.



### Plan Green

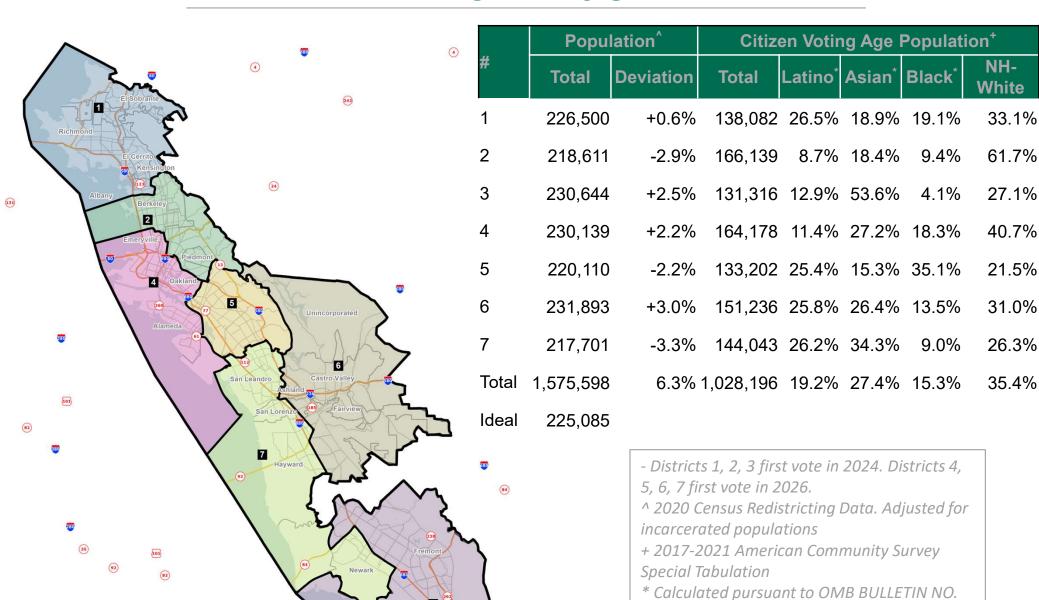


	Popul	ation	Citiz	en votir	ig Age	Populat	ion
#	Total	Deviation	Total	Latino*	Asian*	Black*	NH- White
1	226,500	+0.6%	138,082	26.5%	18.9%	19.1%	33.1%
2	225,960	+0.4%	171,515	9.1%	18.6%	11.0%	59.6%
3	230,640	+2.5%	131,314	12.9%	53.6%	4.1%	27.1%
4	222,790	-1.0%	158,802	11.1%	27.3%	17.0%	42.2%
5	220,110	-2.2%	133,202	25.4%	15.3%	35.1%	21.5%
6	227,395	+1.0%	152,944	23.2%	29.9%	11.1%	32.5%
7	222,203	-1.3%	142,337	29.0%	30.7%	11.5%	24.7%
Total	1,575,598	4.7%	1,028,196	19.2%	27.4%	15.3%	35.4%

- Districts 1, 2, 3 first vote in 2024. Districts 4, 5, 6, 7 first vote in 2026.
- ^ 2020 Census Redistricting Data. Adjusted for incarcerated populations
- + 2017-2021 American Community Survey Special Tabulation
- \* Calculated pursuant to OMB BULLETIN NO. 00-02



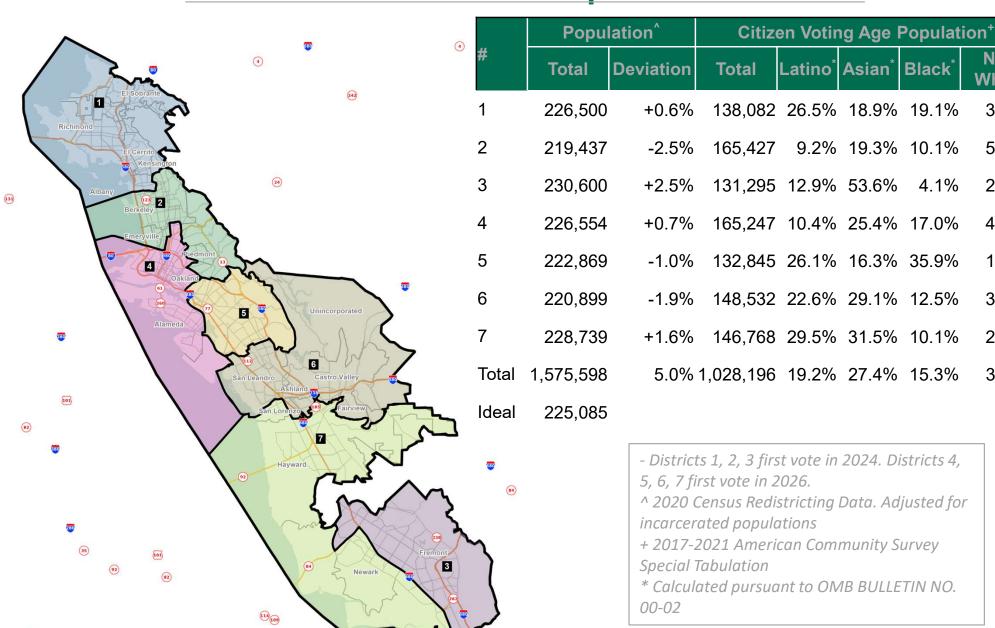
#### Plan Blue



00-02



### Plan Purple



NH-

White

33.1%

59.3%

27.1%

45.1%

19.1%

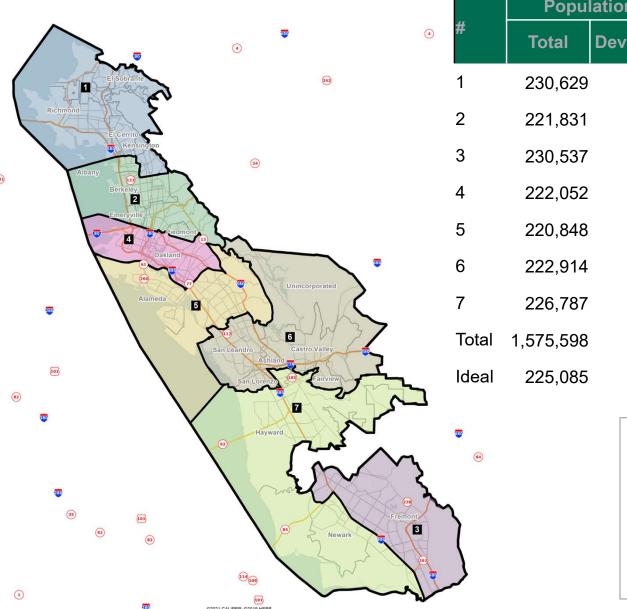
32.7%

24.7%

35.4%



### Plan Red



	Population <sup>^</sup>		Citizen Voting Age Population <sup>+</sup>					
#	Total	Deviation	Total	Latino*	Asian <sup>*</sup>	Black*	NH- White	
1	230,629	+2.5%	144,918	24.8%	18.0%	17.9%	37.1%	
2	221,831	-1.4%	164,679	9.8%	19.4%	11.7%	57.2%	
3	230,537	+2.4%	131,269	12.9%	53.6%	4.1%	27.1%	
4	222,052	-1.3%	151,386	15.5%	24.7%	21.3%	35.5%	
5	220,848	-1.9%	140,618	19.9%	18.8%	29.4%	29.8%	
6	222,914	-1.0%	152,064	21.8%	30.4%	11.8%	32.8%	
7	226,787	+0.8%	143,262	30.5%	30.1%	10.8%	24.3%	
Total	1,575,598	4.3%	1,028,196	19.2%	27.4%	15.3%	35.4%	

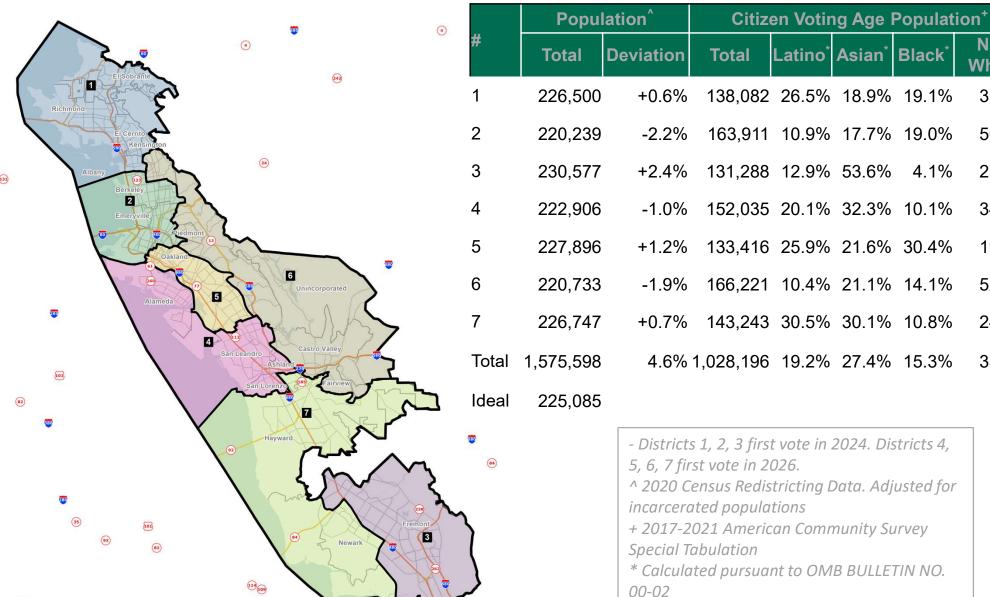
- Districts 1, 2, 3 first vote in 2024. Districts 4, 5, 6, 7 first vote in 2026.
- ^ 2020 Census Redistricting Data. Adjusted for incarcerated populations
- + 2017-2021 American Community Survey Special Tabulation
- \* Calculated pursuant to OMB BULLETIN NO. 00-02



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## Plan Orange



NH-

White

33.1%

50.3%

27.1%

34.5%

19.7%

52.2%

24.3%

35.4%

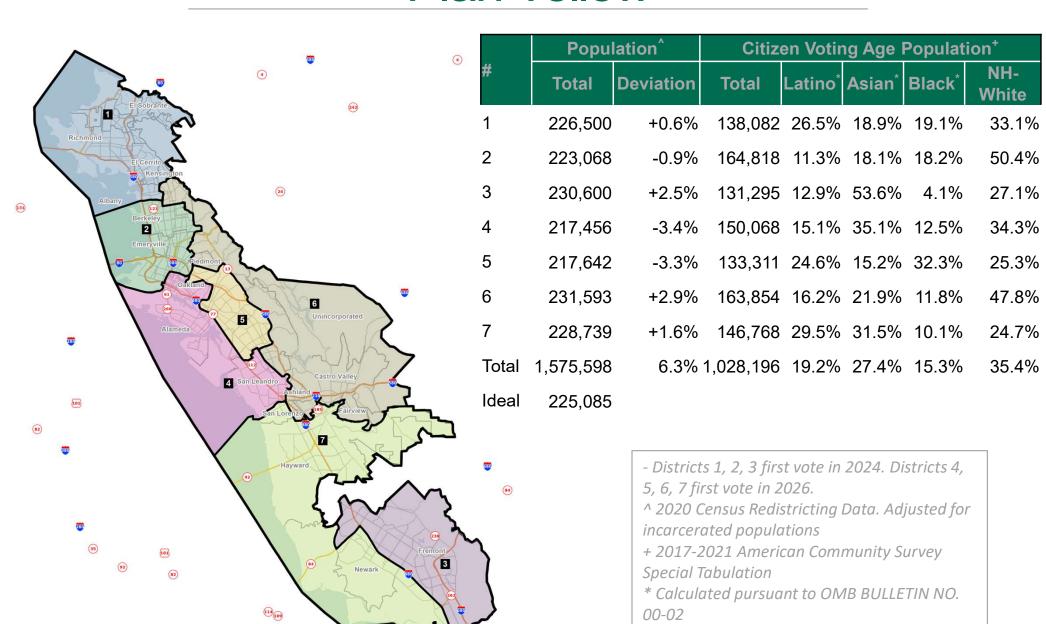
<sup>^ 2020</sup> Census Redistricting Data. Adjusted for

<sup>\*</sup> Calculated pursuant to OMB BULLETIN NO.



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#### Plan Yellow





#### Public Plan Submissions

15 additional public plan submissions available for viewing by visiting <a href="www.actransit.org/redistricting">www.actransit.org/redistricting</a> and clicking on <a href="Public Plan Submissions">Public Plan Submissions</a>

We will scroll briefly through them here today: <a href="https://www.actransit.org/sites/default/files/2023-09/AC%20Transit%20Public%20Maps%20100423%20v1a.pdf">https://www.actransit.org/sites/default/files/2023-09/AC%20Transit%20Public%20Maps%20100423%20v1a.pdf</a>



### Things to Remember

Strive for population equality. Be prepared to justify deviations

**Ensure compliance with federal Voting Rights Act.** 

Avoid vote dilution where required

Do not use race as the predominant factor. Only as one of many factors and cannot subordinate other redistricting criteria

#### Focus on traditional criteria.

Draw compact, contiguous divisions, making use of existing topography and geography, while respecting communities of interest



#### Feedback on Draft Plans

What do you like about the draft plans?

What parts of each plan work?

What parts of each plan don't work?



## Share Your Thoughts



Feedback gathered today will be shared with the Board

Participate in an upcoming Public Hearing

Email feedback to myvoice@actransit.org

### **Q&A With Your Hosts**



## **Upcoming Workshops**

Date & Time	Location
Monday, October 12 6:30 pm	Virtual via Zoom
Tuesday, October 17 6:30 pm	Virtual via Zoom



## Stay Involved



What is the Process?

Public Workshops & Hearings

**Reports & Supporting Documents** 

Be Involved

Contact Us

**FAQs** 

#### What is Ward Redistricting?

The redistricting process aims to change AC Transit's existing election system. Currently, there are five wards and two at-large seats on the District's Board of Directors. However, this process will shift to a new system with seven wards for elections, and the at-large seats on the Board will be removed. This means that each ward will represent a smaller population within a single ward.

This transition is expected to be phased in over the 2024 and 2026 election cycles. Unlike the 2021 redistricting process, which occurred every ten years to readjust the population distribution among the five wards after the U.S. Census, the present process involves a distinct change. This change includes the addition of two new wards as part of the shift towards a seven-ward election system.

To find out which of the current five wards you live in go here.

Website: actransit.org/redistricting

Email: myvoice@actransit.org

Phone: (510) 891-7192

### Slides for Reference



### **Equal Population**

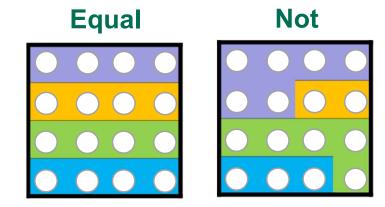
**Equal Population:** "As far as practicable"

Exact: no. Good faith: yes

**Deviation:** Difference between actual & ideal size

10% no longer clear "safe harbor"

California provides adjusted data for incarcerated populations



# 14th Amendment & Voting Rights Act

Race: Must not be the "predominant" factor

Can consider along with traditional, race-neutral, criteria

Traditional criteria must not be subordinate

**Vote Dilution:** Avoid depriving minority voters of an equal opportunity to elect a candidate of their choice

Discriminatory intent not required, only effect

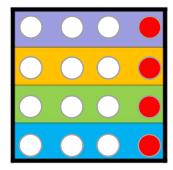


## Voting Rights Act

#### **Gingles Criteria:**

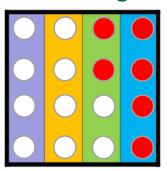
- 1. The minority group must be sufficiently large and geographically compact to constitute a majority in a district
- 2. The minority group must be politically cohesive
- 3. The white majority votes sufficiently as a block to enable it to usually defeat the minority's preferred candidate

#### **Cracking**



Dispersing into several districts such that a block-voting majority can routinely outvote

#### **Packing**

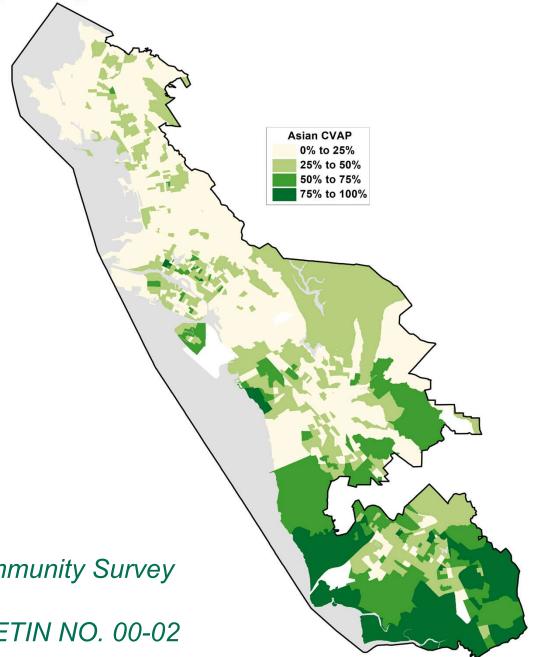


Concentrating to minimize influence in other districts



Voting Rights Act

#	CVAP <sup>+</sup>
#	Asian*
1	18.5%
2	21.9%
3	20.9%
4	29.2%
5	48.9%
Total	27.4%



+ Adjusted 2017-2021 American Community Survey Special Tabulation

<sup>\*</sup> Calculated pursuant to OMB BULLETIN NO. 00-02

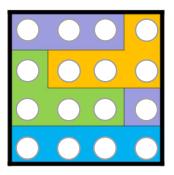


### Election Code 22000

Contiguity: All parts should be connected

Special cases such as islands

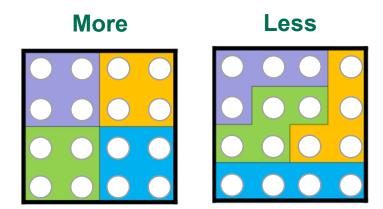
#### **Non-Contiguous**





## Election Code 22000

**Compactness:** Be aware of shape and appearance





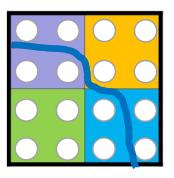
### Election Code 22000

#### **Topography and Geography:**

Natural and man-made barriers and boundaries

Not always compact

#### Compact, But...





#### **Census Data**

**Census:** Conducted every ten years.

ACS: Monthly sample averaged over five years

Purpose is to count every person

Purpose to estimate a more detailed demographics

Used to determine if populations are equal

Used to determine compliance with Voting Rights Act.

Reported by census blocks

Reported primarily by census block groups or tracts

But California breaks down CVAP data to census block



### Census Geography

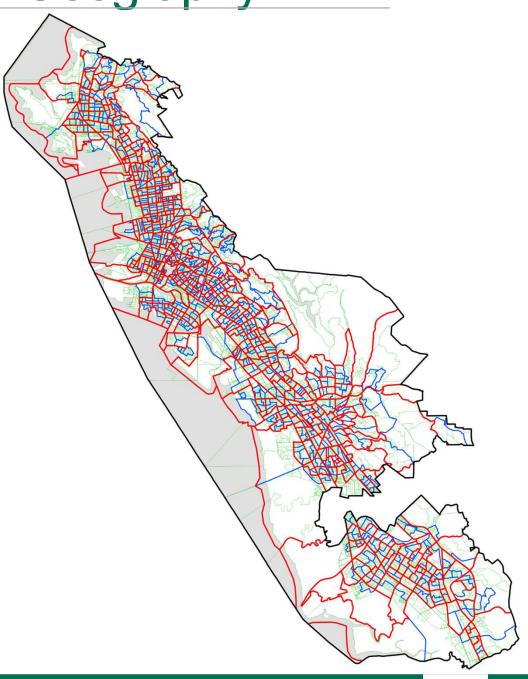


Block 16,819 94

Block Group 1,115 1,413

Tract 370 4,258

+ Includes Block Groups and Tracts only partially within the jurisdiction.





Slice Geography



Slice 150 10,504

Slices: Combination of county, city, census, other understandable boundaries, and existing plan

Used to lower barriers to public redistricting plans

